

RESOLVED:

A Chapter 7 Trustee May File Proofs of Claim on Behalf of Unsecured Creditors

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s trustees, our job entails a lot of work for which we do not receive compensation. We all understand that comes with the territory. The reason is partly because of the numerous obligations we have to the courts and the U.S. Trustee, and partly because there is some percentage of cases in which, despite our investigations and efforts, no assets are recovered. But if there is anything worse than working on a case and not recovering any assets for distribution to creditors and payment of our fees and expenses, it is doing the work, recover-

ing the assets, and still not being compensated for the effort

by trustees.

with our duties.

because not enough creditors file claims.

Almost every trustee has had the experience of achieving a significant recovery that, in the end, exceeds the amount of filed claims. And since § 326 provides that our commissions are based on what we distribute to creditors (as opposed to what we recover), we do not

receive compensation on any funds remitted to the debtor. That's why I have never really understood why trustees are reluctant to file claims for creditors, let alone why some of our colleagues have suggested that it borders on sanctionable conduct. Indeed, this seems to be one of the most hotly debated issues on the NABT website.

Let's start with the basic premise that both Bankruptcy Code Section 501(c) and Bankruptcy Rule 3004 specifically authorize trustees (or debtors) to file claims on behalf of creditors. Thus, it is hard to argue that the mere act of filing a claim on behalf of a creditor is prohibited in any way.

Why, one must ask, would Congress authorize trustees to file claims on behalf of creditors? Neither the Bankruptcy Code nor the Rules provide any specific criteria about when trustees should (or should not) file claims. While some courts have ruled that these provisions are intended to benefit debtors¹, it is equally plausible that the reason is to maximize the chance that estate assets are distributed to creditors rather than to debtors. And there's nothing wrong with that.

I know there a number of arguments against filing claims on behalf of creditors, none of which, in the final analysis, are persuasive. The first is that filing claims for creditors violates a trustee's duty to the debtor. There is nothing in the Bankruptcy Code to support such a position. Certainly, there is nothing in § 704 to that effect.2 Indeed, the structure of chapter 7 suggests just the opposite. For individual debtors in chapter 7, they receive a discharge of their debts, while protecting their exempt assets. Conversely, their rights to non-exempt assets are subordinate to the claims of all creditors, as set forth in more detail in § 726. Section 726(a)(2)(B) specifically contemplates payment of claims filed by a debtor or trustee.3 Moreover, in most cases debtors are represented by counsel. They are certainly capable of protecting their clients' rights to surplus funds.

The second argument is that filing a claim for a creditor, without support, is frivolous, and maybe even a violation of Bankruptcy Rule 9011. While filing a claim, as with any other pleading, falls within the purview of the rule, doing so is by no means frivolous. By filing a claim, a trustee is representing, to the best of his or her belief, "formed after an inquiry reasonable under the circumstances," that the debtor owes money to the creditors for whom claims are being filed, and that the claim is not being filed for an improper purpose. The debtor has filed his or her schedules under the pains and penalties of perjury, listing the names, addresses, account numbers and amounts owed to all creditors. Why is that not sufficient basis for a trustee to have a good faith belief that the debts are owed?⁴ For that matter, how could a debtor object to the filing of a claim based on his or her own

verified pleadings? And how is filing a claim so a creditor can receive a distribution from funds recovered by the trustee for creditors an improper purpose?

Third, there is the perception by some judges (and maybe some U.S. Trustees) that filing claims for creditors is based on avarice rather than on duty.

That perception is both unfortunate and naïve. I will not deny that one of the motivations for filing claims is to receive a higher commission, but as noted above, it is not the only reason. I think most of our colleagues believe that the primary motivation in recovering assets is to be able to make distributions to creditors. And, of course, the Office of the U.S. Trustee keeps detailed statistics on our distributions to creditors. But, of course, we all have to make a living; we're not on salary with the court or the U.S. Trustee program. To the extent that a judge believes that a trustee is somehow getting a "windfall" from an increased distribution, one might appropriately ask that judge whether it is fair that trustees perform a multitude of services for which we receive no compensation. We investigate debtors' financial affairs, object to discharges, report possible § 707(b) violations, respond to creditor inquiries, move to dismiss cases, and more all under circumstances in which we are not likely to receive any compensation whatsoever. The cases in which we actually recover significant assets are, as we all know, far too few. We work hard to recover those assets; it is not a windfall for us to get paid fairly when we have done everything to maximize recovery for creditors.

To be sure, trustees filing claims need to do so in an ethical and continued on page 41



KEY POINTS

1. The Bankruptcy Code and Rules permit the filing of claims

2. Filing claims to maximize returns to creditors is consistent

3. When the claims are supported by information in the Debtors'

schedules, filing claims is not frivolous.



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